Message Text

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R 141645Z NOV 77

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 4454

INFO AMCONSUL HONG KONG

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY SEOUL

AMEMBASSY TOKYO

USLO PEKING

USMISSION USUN

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E.O. 11652: GDS

TAGS: CH, UR, KN, KS, JA

SUBJECT: SOVIET MFA KOREAN DESK OFFICER ON KOREA

REF: MOSCOW 16197

SUMMARY: IN NOV. 11 MEETING WITH EMBOFF, MFA KOREAN DESK OFFICER DESCRIBED USSR-NORTH KOREAN RELATIONS AS "STABLE", "NORMAL" AND IMPROVING; ASSOCIATED MOSCOW WITH PYONGYANG'S POSITION REGARDING A KOREAN PEACE SETTLEMENT AND TIES WITH SOUTH KOREA; SAID THAT HIGH LEVEL MFA OFFICIAL RECENTLY IN PYONGYANG TOLD NORTH KOREANS USSR "DOES NOT WELCOME" PYONGYANG'S DECISION ON MILITARY SEA BOUNDARY; NOTED THAT SUPREME PEOPLES' ASSEMBLY WILL MEET TOWARDS END OF 1977 TO ELECT PRESIDENT, PRIME MINISTER AND TO PRESENT NEW SEVEN YEAR PLAN. END SUMMARY.

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1. EMBOFF MET NOV. 11 WITH MFA KOREAN DESK OFFICER (AND DEPUTY CHIEF, FIRST FAR EASTERN DEPT.) YURI DMITRIYEVICH FADEYEV. FOLLOWING ARE HIGHLIGHTS OF CONVERSATION. MORE DETAILED MEMCON IS BEING POUCHED.

2. KAPITSA IN NORTH KOREA: IN RESPONSE TO A DIRECT

QUESTION, FADEYEV ACKNOWLEDGED THAT THE HEAD OF MFA'S FIRST FAR EAST DEPARTMENT HAD JUST VISITED NORTH KOREA. ACCORDING TO FADEYEV, KAPITSA EXCHANGED ASSESSMENTS ON INTERNATIONAL ISSUES IN TALKS WITH NORTH KOREAN LEADERS. KAPITSA TOLD HIS HOSTS THAT MOSCOW "DOES NOT WELCOME" THE NORTH KOREAN DECISION ON A MILITARY SEA BOUNDARY. FADEYEV CLAIMED THE NORTH KOREANS COUNTERED THAT THE DECISION WAS DICTATED BY PYONGYANG'S SECURITY INTERESTS, CITING THE PUEBLO INCIDENT, THE DOWNING OF AN AMERICAN RECONNAISANCE AIRCRAFT, CONTINUING "DAILY VIOLATIONS" OF NORTH KOREAN AIR SPACE, AND THE U.S. MILITARY PRESENCE IN SOUTH KOREA AND ADJOINING WATERS.

- 3. FADEYEV SAID THE TRIP WAS ONE OF A SERIES OF HIGH LEVEL CONSULTATIONS HELD REGULARLY IN BOTH CAPITALS AND DECLINED TO SAY WHETHER KAPITSA TOOK ANY NEW SOVIET PROPOSALS ON KOREA WITH HIM.
- 4. TITO VISIT: FADEYEV ASKED IF KIM IL-SONG HAD RESPONDED TO PRESIDENT CARTER'S MESSAGE SENT THROUGH PRESIDEN TITO. EMBOFF RESPONDED THAT UNFORTUNATELY THE NORTH KOREANS DO NOT SEEM TO BE ALTERING THEIR HARD LINE POSITION ON NEGOTIATIONS. EMBOFF ALSO TOOK OCCASION TO REPEAT U.S. INSISTENCE ON INCLUDING ROK IN ANY NEGOTIATIONS WITH PYONGYANG. CONFIDENTIAL.

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5. SOVIET POLICY TOWARD SOUTH KOREA: FADEYEV SAID MOSCOW ACCEPTS THE "DE FACTO" BUT NOT "DE JURE" EXISTENCE OF SOUTH KOREA. HE HOPED SOUTH KOREANS ENTERTAINED NO "ILLUSIONS" ABOUT SOVIET "DE JURE" RECOGNITION IN ANY FORM. THE SOVIET UNION WILL GIVE VISAS ONLY IN EXTREMELY RARE CASES TO SOUTH KOREANS ATTENDING INTERNATIONAL MEETINGS OR SPORTS EVENTS IN THE USSR, SUCH AS THE RECENT UNESCO CONFERENCE OR THE 1980 OLYMPICS. THE LACK OF TIES MAKES IT IMPOSSIBLE FOR THE SOVIET UNION TO NEGOTIATE A FISHERIES AGREEMENT WITH SOUTH KOREA. EMBOFF OBSERVED THAT THIS DEPARTED FROM INTERNATIONAL PRACTICE SINCE SOME AREAS IN THE SOVIET 200 MILE ZONE WERE TRADI-TIONAL FISHING AREAS FOR SOUTH KOREAN AS WELL AS FOR OTHER FISHERMEN. FADEYEV RESPONDED THAT SOUTH KOREA IS BEING COMPENSATED ELSEWHERE THROUGH AGREEMENTS WITH NEW ZEALAND, JAPAN AND SOME WEST AFRICAN COUNTRIES. WHEN EMBOFF QUESTIONED THIS, FADEYEV EXPRESSED HOPE THAT SOUTH KOREA'S PROBLEMS WITH FISHING WOULD NOT BE ALLOWED TO IMPEDE IMPROVEMENT IN U.S.-SOVIET RELATIONS.

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INFO OCT-01 EA-10 ISO-00 CIAE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-12 DLOS-09 IO-13 OES-07 /110 W ---------------122026 142123Z/66

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- 6. SOVIET ATTITUDE TOWARD A KOREAN SETTLEMENT: FADEYEV SAID THAT FOREIGN MINISTER GROMYKO STATED THE SOVIET POSITION TO PRESIDENT CARTER RECENTLY. THE SOVIET AND NORTH KOREAN POSITIONS ON THIS ISSUE COINCIDE. THE U.S. MUST PULL OUT ITS FORCES. THE KOREAN PROBLEM MUST BE SOLVED BY THE KOREANS THEMSELVES. WITH THE U.S. TROOP PULLOUT, THE ARMISTICE AGREEMENT COULD GIVE WAY TO A PEACE AGREEMENT. LOWERING OF TENSIONS SHOULD FOLLOW ALONG WITH GROWTH IN ECONOMIC, CULTURAL AND OTHER CONTACTS AND PERHAPS LEAD TO SOME FORM OF CONFEDERATION IN THE LONG RUN. EVENTUALLY KOREA COULD BE COMPLETELY UNIFIED.
- 7. SOVIET RELATIONS WITH NORTH KOREA: FADEYEV CHARACTERIZED THESE AS "STABLE" AND "NORMAL". HE THOUGHT THAT PYONGYANG'S "WARMER" TIES WITH THE PRC CONFIDENTIAL

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ARE "UNDERSTANDABLE" FOR HISTORICAL AND OTHER REASONS. PYONGYANG IS CONCENTRATING ITS EFFORTS TO WIN FRIENDS IN THE THIRD WORLD, PARTICULARLY AMONG NON-ALIGNED STATES. IT KNOWS IT CAN COUNT ON THE USSR AND ITS ALLIES AND THEREFORE WISHES TO MAINTAIN LOOSER TIES WITH THEM TO ASSIST ITS THIRD WORLD DIPLOMACY. NEVERTHELESS, SOVIET-NORTH KOREAN RELATIONS ARE IMPROVING AND A VISIT TO MOSCOW BY KIM IL-SONG IN 1978 IS A GOOD POSSIBILITY.

- 8. INTERNAL NORTH KOREAN POLITICAL SITUATION: THE SUPREME PEOPLES' ASSEMBLY ELECTED NOV. 12 WILL MEET IN LATE NOVEMBER OR DECEMBER TO ELECT A PRESIDENT, PRIME MINISTER, OTHER GOVERNMENT OFFICIALS AND TO PRESENT THE NEW SEVEN YEAR PLAN. KIM CHUONG-IL IS HIS FATHER'S SUCCESSOR. CHUONG IS A FULL POLITBURO MEMBER, A PARTY SECRETARY AND THE EPAULATS ON HIS UNIFORM INDICATE HE IS A GENERAL. HIS ONLY MILITARY FUNCTION IS TO COMMAND HIS FATHER'S BODYGUARD. CHUONG IS COMPLETELY ABSORBED IN PARTY ORGANIZATION WORK AND IN MOVING YOUNGER SUPPORTERS INTO IMPORTANT PARTY/GOVERNMENT POSITIONS.
- 9. COMMENT: FADEYEV'S COMMENTS ON SOVIET INTENTIONS TO IDENTIFY WITH PYONGYANG'S POSITION REGARDING A KOREAN SETTLEMENT AND TIES WITH SEOUL COINCIDE WITH WHAT WE HAVE BEEN HEARING FROM OTHER SOVIET OFFICIALS AND ACADEMICIANS. OUR CONCLUSION IS THAT AT LEAST AT THE MFA WORKING LEVEL AND DESPITE SOME DIFFICULTIES IN USSR-NORTH KOREAN RELATIONS THE SOVIETS ARE REGISTERING AN INTENTION TO STICK BY PYONGYANG IN THEIR APPROACH TO A KOREAN SETTLEMENT. MEANWHILE, IT APPEARS TO US HERE THAT THE NORTH CONFIDENTIAL

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KOREANS, AS WITH LIM CHUN-CHU'S NOV. 2 SPEECH IN MOSCOW (REFTEL), WILL CONTINUE TO REGISTER PYONGYANG'S SENSITIVITIES OVER SOVIET DIPLOMACY AND TO SEEK ASSURANCES OF CONTINUING SOVIET SUPPORT.

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am

Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: INVITATIONS, LABOR UNION OFFICIALS

Control Number: n/a

Copy: SINGLE Sent Date: 14-Nov-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MOSCOW16529
Document Source: CORE
Document Unique ID: 00

Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:**

Film Number: D770421-0274

Format: TEL From: MOSCOW

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19771162/aaaacbhg.tel

Line Count: 214 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 06e7f31a-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 4
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 77 MOSCOW 16197

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 05-Jan-2005 12:00:00 am

Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 602583 Secure: OPEN Status: NATIVE

Subject: SOVIET MFA KOREAN DESK OFFICER ON KOREA

TAGS: ELAB, CH, UR, KN, KS, JA

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/06e7f31a-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009